Health Insurance Coverage

Consumer Income

<u> 1998</u>

Issued October 199

P60-208

An estimated 44.3 million people in the United States, or 16.3 percent of the population, were without health insurance coverage during the entire 1998 calendar year. This number was up about 1 million from the previous year; statistically, the proportion was not different than the 1997 value.

The estimates in this report are based on interviewing a sample of the population. Respondents provided answers to the survey questions to the best of their ability. As with all surveys, the estimates differed from the actual values.

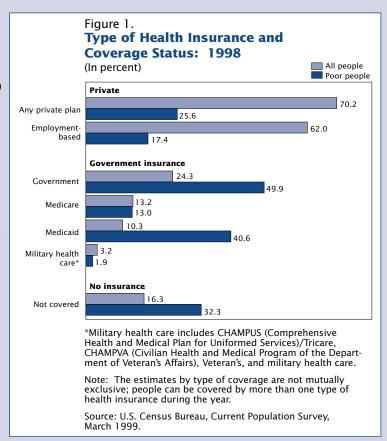
The uninsured rate among Hispanics was higher than that of non-Hispanic Whites—35.3 percent compared with 11.9 percent.¹

- Among the general population 18-64 years old, workers (both full- and parttime) were more likely to be insured than nonworkers, but among the poor, workers were less likely to be insured than nonworkers. About one-half, or 47.5 percent, of poor, full-time workers were uninsured in 1998.
- The foreign-born population was more likely to be without health insurance

Other highlights are:

(Confidence intervals for estimates are provided in Table 1. The uncertainty in the estimates should be taken into consideration when using these estimates.)

- The number of uninsured children (under 18 years of age) was 11.1 million in 1998, or 15.4 percent of all children. The status of children's health care coverage did not change significantly from 1997 to 1998.
- The medicaid program insured 14.0 million poor people, but 11.2 million poor people still had no health insurance in 1998, representing about one-third of all poor people (32.3 percent).



Current Population Reports

By Jennifer A. Campbell

Demographic Programs

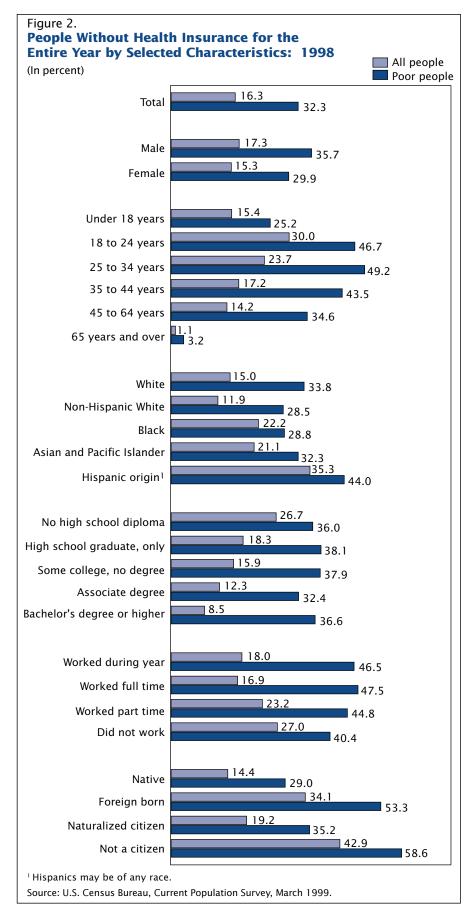
USCENSUSBUREAU

Helping You Make Informed Decisions

U.S. Department of Commerce Economics and Statistics Administration U.S. CENSUS BUREAU



¹ Hispanics may be of any race.



- than natives—34.1 percent compared with 14.4 percent in 1998. Poor immigrants were even worse off—53.3 percent were without health insurance.
- People 18 to 24 years old were more likely than other age groups to lack coverage— 30.0 percent were without coverage in 1998. Because of medicare, the elderly were at the other extreme—only
 1.1 percent lacked coverage.

Employment remains the leading source of health insurance coverage.

Most people (70.2 percent) were covered by a private insurance plan for some or all of 1998 (a private plan is one that is offered through employment—either one's own or a relative's—or privately purchased). Most private insurance was obtained through a current or former employer or union (see Figure 1).

The government also provided health care coverage (24.3 percent of people had government insurance), including medicare (13.2 percent), medicaid (10.3 percent), and military health care (3.2 percent). Many people carried coverage from more than one plan during the year; for example, 7.6 percent of people were covered by both private insurance and medicare.

The poor and near poor are more likely to lack coverage.

Despite the medicaid program, 32.3 percent of the poor (11.2 million people) had no health insurance of any kind during 1998. This percentage—which was about double the rate for all people—was statistically unchanged from the previous year. The uninsured poor comprised 25.2 percent of all uninsured people.

Table 1. People Without Health Insurance for the Entire Year by Selected Characteristics: 1998

[Numbers in thousands]

			All people			Poor people						
			Unins	sured								
Characteristics	Total	Number	90- percent confi- dence interval (±)	Percent	90- percent confi- dence interval (±)	Total	Number	90- percent confi- dence interval (±)	Percent	90- percent confi- dence interval (±)		
Total	271,743	44,281	458	16.3	0.2	34,476	11,151	548	32.3	1.3		
Male	132,764 138,979	23,014 21,266	349 337	17.3 15.3	0.3 0.2	14,712 19,764	5,247 5,904	380 403	35.7 29.9	2.1 1.7		
Age												
Under 18 years 18 to 24 years 25 to 34 years 35 to 44 years 45 to 64 years 65 years and over	72,022 25,967 38,474 44,744 58,141 32,394	11,073 7,776 9,127 7,708 8,239 358	250 211 228 210 217 46	15.4 30.0 23.7 17.2 14.2 1.1	0.3 0.7 0.5 0.4 0.4	13,467 4,312 4,582 4,082 4,647 3,386	3,392 2,013 2,256 1,775 1,609 107	307 237 251 223 212 55	25.2 46.7 49.2 43.5 34.6 3.2	2.0 4.0 3.9 4.1 3.7 1.6		
Race and Hispanic Origin												
White Non-Hispanic White Black Asian and Pacific Islander Hispanic origin ¹	223,294 193,074 35,070 10,897 31,689	33,588 22,890 7,797 2,301 11,196	411 349 207 124 190	15.0 11.9 22.2 21.1 35.3	0.2 0.2 0.6 1.0 0.6	23,454 15,799 9,091 1,360 8,070	7,922 4,508 2,622 439 3,553	465 353 270 111 314	33.8 28.5 28.8 32.3 44.0	1.6 1.9 2.5 6.7 2.9		
Education (people 18 years and older)												
No high school diploma	34,811 66,054 39,087 14,114 45,655	9,294 12,094 6,211 1,730 3,880	239 271 197 105 156	26.7 18.3 15.9 12.3 8.5	0.6 0.4 0.5 0.7 0.3	8,286 7,242 3,199 828 1,454	2,984 2,762 1,212 269 533	288 277 184 87 122	36.0 38.1 37.9 32.4 36.6	2.8 3.0 4.5 8.6 6.7		
Work Experience (people 18 to 64 years)												
Worked during year	137,003 113,638 23,365 30,323	24,655 19,244 5,411 8,194	420 376 206 252	18.0 16.9 23.2 27.0	0.3 0.3 0.8 0.7	8,709 5,646 3,062 8,914	4,053 2,680 1,373 3,599	335 273 196 316	46.5 47.5 44.8 40.4	2.8 3.5 4.8 2.8		
Nativity												
Native	245,295 26,448 9,868 16,579	35,273 9,008 1,891 7,118	419 258 120 230	14.4 34.1 19.2 42.9	0.2 0.8 1.1 1.1	29,707 4,769 1,087 3,682	8,612 2,539 383 2,156	484 303 118 279	29.0 53.3 35.2 58.6	1.4 4.4 8.8 4.9		

¹Hispanics may be of any race. Source: U.S. Census Bureau, Current Population Survey, March 1999.

Medicaid was the most widespread type of coverage among the poor, with 40.6 percent (14.0 million) of all poor people covered by medicaid at some time during the year. This percentage is down significantly from the previous year, however, when 43.3 percent of poor people were covered by medicaid.²

Among the near poor (those with a family income greater than the poverty level but less than 125 percent of the poverty level), 29.9 percent (3.5 million people) were without health insurance.

Key factors influencing the chances of not having health insurance coverage are:

Age—People 18 to 24 years old were more likely than other age groups to lack coverage during all of 1998 (30.0 percent). Because of medicare, the elderly were at the other extreme (only 1.1 percent lacked coverage). Among the poor, adults age 18 to 64 had much higher noncoverage rates than either children or the elderly.

Race and Hispanic origin—Among these groups, Hispanics had the highest chance of not having health insurance coverage in 1998. The uninsured rate for Hispanics was 35.3 percent, compared with 11.9 percent for non-Hispanic Whites. Among the poor, Hispanics also had the highest noncoverage rates, with 44.0 percent of that population uninsured in 1998.³

Educational attainment—Among all adults, the likelihood of being uninsured declined as the level of education rose. Among those who

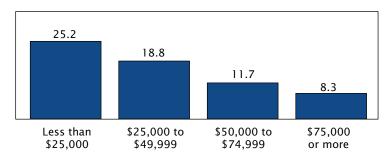
were poor in 1998, there were no differences across the education groups.

Work experience—Of those 18-64 years old who were employed, part-time workers had a higher non-coverage rate (23.2 percent) than full-time workers (16.9 percent).⁴ Among the general population of 18-64 year olds, workers (both full-and part-time) were more likely to be insured than nonworkers. However, among the poor, workers were less likely to be insured than nonworkers. About one-half of poor, full-time

Nativity—In 1998, a higher proportion of the foreign-born population was without health insurance (34.1 percent) compared with natives (14.4 percent).⁵ Of the foreign-born, noncitizens were more than twice as likely as naturalized citizens to lack coverage—42.9 percent compared with 19.2 percent. Poor immigrants were even worse off—53.3 percent were without health insurance.

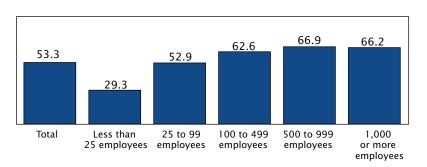
⁵ "Natives" are people born in the United States, Puerto Rico, or an outlying area of the United States, such as Guam or the U.S. Virgin Islands, and people who were born in a foreign country but who had at least one parent who was a U.S. citizen. All other people born outside the United States are "foreign-born."





Source: U.S. Census Bureau, Current Population Survey, March 1999.

Figure 4.
Workers (15 Years Old and Over) Covered by Their Own
Employment-Based Health Insurance by Firm Size: 1998
(In percent)



Source: U.S. Census Bureau, Current Population Survey, March 1999.

² Changes in year-to-year medicaid estimates should be viewed with caution. For more information, see the Technical Note on page 6.

³ The uninsured rates for poor Asian and Pacific Islanders, poor Blacks, and poor non-Hispanic Whites were not statistically different from one another.

workers were uninsured in 1998 (47.5 percent).

⁴Workers were classified as part time if they worked less than 35 hours per week in the majority of the weeks they worked in 1998.

Income and firm size play important roles.

Noncoverage rates fall as household income rises. In 1998, the percent of people without health insurance ranged from 8.3 percent among those in households with incomes of \$75,000 or more to 25.2 percent among those in households with incomes less than \$25,000 (see Figure 3).

Of the 146.3 million total workers in the United States (15 years and older), 53.3 percent had employment-based health insurance policies in their own name. The proportion varied widely by size of employing firm, with workers employed by firms with fewer than 25 employees being the least likely to be covered (see Figure 4). These estimates do not reflect the fact that some workers are covered by another family member's employment-based policy.

Children's health care coverage status was unchanged in 1998.

The number of uninsured children (people less than 18 years of age) was 11.1 million (15.4 percent) in 1998; neither the number nor the percentage was significantly different from the previous year.

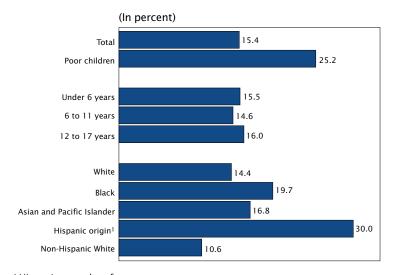
Among poor children, 3.4 million (25.2 percent) were uninsured in 1998, also statistically unchanged from the previous year. Poor children made up 30.6 percent of all uninsured children in 1998.

Other findings concerning children:

 Children 12 to 17 years of age were slightly less likely to have health care coverage than those under age 12—16.0 percent were uninsured compared with 15.1 percent (see Figure 5).

Figure 5.
Uninsured Children by Age, Race, and Hispanic
Origin: 1998

Children under 18



- ¹ Hispanics may be of any race. Source: U.S. Census Bureau, Current Population Survey, March 1999.
- Hispanic children were far more likely to be uninsured (30.0 percent) than children in other racial or ethnic groups.
 The rates were 19.7 percent for Black children, 16.8 percent for Asian and Pacific Islander children, and 10.6 percent for non-Hispanic White children.
- While most children (48.6 million) were covered by an employment-based or privately purchased plan in 1998, about one-fifth (14.3 million) were covered by medicaid (see Figure 6).
 - In 1998, Black children were more likely to be covered by medicaid than children of any other race or ethnic group.

 Medicaid provided health insurance for 38.8 percent of Black children, 29.8 percent of Hispanic children, 12.5 percent of non-Hispanic White children, and 19.2 percent of Asian and Pacific Islander children (see Figure 7).

Some states have higher noncoverage rates than others.

Uninsured rates ranged from 8.7 percent in Hawaii to 24.4 percent in Texas, based on 3-year averages for 1996, 1997, and 1998 (see Table 2). We advise against using these estimates to rank the states, however. For example, the high noncoverage rate for Texas was not statistically different from that in Arizona (24.3 percent), while the rate for Hawaii was not statistically different from Wisconsin (9.4 percent) or Minnesota (9.6 percent), as shown in Figure 8.

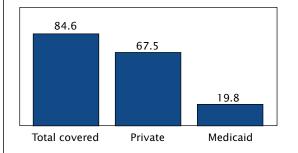
Comparisons of 2-year averages (1997-1998 versus 1996-1997) show that noncoverage rates fell in eight states: Arkansas, Florida, Iowa, Massachusetts, Missouri, Nebraska, Ohio, and Tennessee. Meanwhile, noncoverage rates rose in 16 states: Alabama, Alaska, California, Illinois, Indiana, Maryland, Michigan, Montana, Nevada, North

Figure 6.

Children by Type of Health Insurance and Coverage Status: 1998

Children under 18

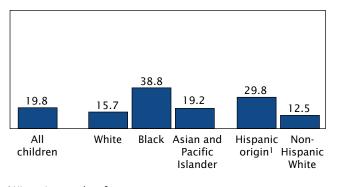
Children under 18 (In percent)



Source: U.S. Census Bureau, Current Population Survey, March 1999

Figure 7.
Children Covered by Medicaid by Race and Hispanic Origin: 1998

Children under 18 (In percent)



¹ Hispanics may be of any race. Source: U.S. Census Bureau, Current Population Survey, March 1999.

Dakota, Pennsylvania, South Dakota, Utah, West Virginia, Wisconsin, and Wyoming.

Technical Note

This report presents data on the health insurance coverage of people in the United States during the 1998 calendar year. The data, which are shown by selected demographic and socioeconomic characteristics, as well as by state, were collected in the March 1999 Supplement to the Current Population Survey (CPS).

In the Current Population Survey (CPS), medicare and medicaid coverage are underreported compared with enrollment and participation data from the Health Care Financing Administration (HCFA).6 A major reason for the lower CPS estimates is that the CPS is not designed primarily to collect health insurance data; instead, it is largely a labor force survey, with relatively little training of interviewers on health insurance concepts. Data from HCFA represent the actual number of people who were enrolled or participated in these programs

and are a more accurate source of data on levels of coverage. Also, many people may not be aware that they or their children are covered by a health insurance program and, therefore, do not report coverage.

Changes in medicaid coverage estimates from one year to the next should be viewed with caution. Because many people who are covered by medicaid do not report that coverage, the Census Bureau assigns coverage to those who are generally regarded as "categorically eligible" (those who received some other benefits, usually public assistance payments, that make them eligible for medicaid). Since the number of people receiving public assistance has been dropping and the relationship between medicaid and public assistance has changed significantly over the past few years, this imputation process may have resulted in a downward bias in the most recent medicaid estimates compared with those from previous years.

Beginning with the publication of the 1997 Health Insurance Coverage report, as a result of consultation

with health insurance experts, the Census Bureau has made a modification in the definition of the population without health insurance in the Current Population Survey. Previously, people with no coverage other than access to Indian Health Service were considered to be part of the insured population. Beginning with the 1997 Health Insurance Coverage report, that is no longer true; instead, these people are considered to be uninsured. The effect of this change on the overall estimates of health insurance coverage is negligible.

Accuracy of the Estimates

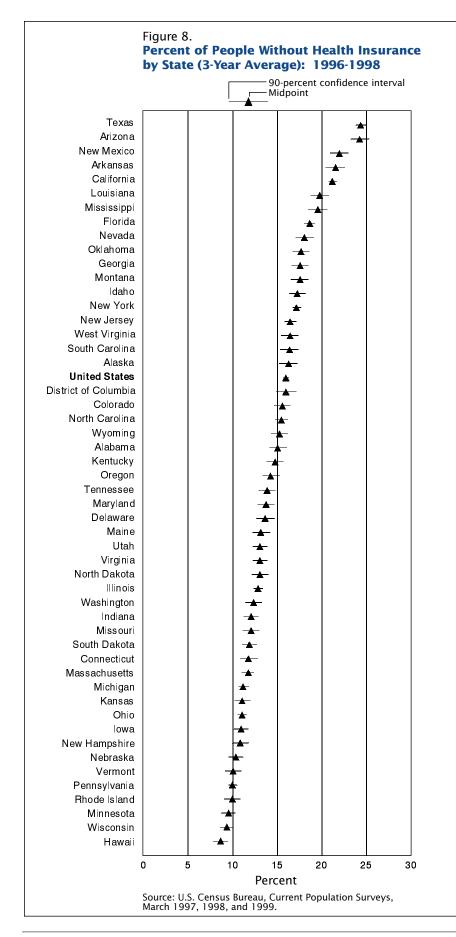
Statistics from surveys are subject to sampling and nonsampling error. All comparisons presented in this report have taken sampling error into account and meet Census Bureau standards for statistical significance. Nonsampling errors in surveys may be attributed to a variety of sources, such as how the survey was designed, how respondents interpret questions, how able and willing respondents are to provide correct answers, and how accurately the answers are coded and classified.

⁶HCFA is the federal agency primarily responsible for administering the medicare and medicaid programs at the national level.

Table 2. Percent of People Without Health Insurance Coverage Throughout the Year by State: 1996 to 1998

									Average				Difference in 2-year moving averages 1997-98	
State 1998		1997		1996		3-year average 1996 to 1998		1997-1998		1996-1997		less 1996-97		
	Per- cent	Stand- ard error	Per- cent	Stand- ard error	Per- cent	Stand- ard error	Per- cent	Stand- ard error	Per- cent	Stand- ard error	Per- cent	Stand- ard error	Per- cent	Stand- ard error
United States	16.3	0.1	16.1	0.1	15.6	0.1	16.0	0.1	16.2	0.1	15.9	0.1	*0.3	0.1
Alabama	17.0 17.3 24.2	0.9 0.9 0.9	15.5 18.1 24.5	0.8 0.9 0.9	12.9 13.5 24.1	0.8 0.8 0.9	15.1 16.3 24.3	0.6 0.6 0.6	16.2 17.7 24.3	0.7 0.7 0.7	14.2 15.8 24.3	0.6 0.7 0.7	*2.0 *1.9	0.6 0.6 0.6
Arkansas	18.7	0.9	24.4	1.0	21.7	0.9	21.6	0.6	21.5	0.8	23.1	0.8	*–1.5	0.6
	22.1	0.4	21.5	0.4	20.1	0.4	21.2	0.3	21.8	0.3	20.8	0.3	*1.0	0.2
	15.1	0.8	15.1	0.8	16.6	0.9	15.6	0.6	15.1	0.6	15.9	0.7	–0.8	0.6
Connecticut Delaware District of Columbia	12.6	0.9	12.0	0.8	11.0	0.8	11.8	0.6	12.3	0.7	11.5	0.6	0.8	0.6
	14.7	0.9	13.1	0.9	13.4	0.9	13.7	0.6	13.9	0.7	13.3	0.7	0.6	0.6
	17.0	1.0	16.2	1.0	14.8	0.9	16.0	0.7	16.6	0.8	15.5	0.8	1.1	0.7
Florida	17.5 17.5	0.5 0.8	19.6 17.6	0.5 0.8	18.9 17.8	0.5 0.8	18.7 17.6	0.3 0.5	18.5 17.5	0.4 0.6	19.3 17.7	0.4	*-0.7 -0.2	0.3 0.5
Hawaii	10.0	0.8	7.5	0.7	8.6	0.7	8.7	0.5	8.8	0.6	8.1	0.6	0.7	0.5
	17.7	0.8	17.7	0.8	16.5	0.8	17.3	0.6	17.7	0.7	17.1	0.6	0.6	0.6
	15.0	0.5	12.4	0.4	11.3	0.4	12.9	0.3	13.7	0.4	11.9	0.3	*1.8	0.3
Indianalowa	14.4	0.8	11.4	0.7	10.6	0.7	12.1	0.5	12.9	0.6	11.0	0.6	*1.9	0.5
	9.3	0.7	12.0	0.8	11.6	0.7	11.0	0.5	10.7	0.6	11.8	0.6	*–1.1	0.5
	10.3	0.7	11.7	0.8	11.4	0.7	11.1	0.5	11.0	0.6	11.6	0.6	–0.5	0.5
KentuckyLouisianaMaine	14.1	0.8	15.0	0.8	15.4	0.8	14.8	0.5	14.6	0.6	15.2	0.6	-0.6	0.6
	19.0	0.9	19.5	0.9	20.9	0.9	19.8	0.6	19.2	0.7	20.2	0.7	-1.0	0.6
	12.7	0.8	14.9	0.9	12.1	0.8	13.2	0.6	13.8	0.7	13.5	0.7	0.3	0.6
Maryland	16.6 10.3	0.9 0.5	13.4 12.6	0.8	11.4 12.4	0.8 0.6	13.8 11.8	0.6 0.4	15.0 11.4	0.7 0.5	12.4 12.5	0.6 0.5	*2.6 *–1.1	0.6 0.4
Michigan	13.2	0.5	11.6	0.5	8.9	0.4	11.2	0.3	12.4	0.4	10.3	0.4	*2.2	0.3
	9.3	0.7	9.2	0.7	10.2	0.7	9.6	0.5	9.2	0.5	9.7	0.6	-0.5	0.4
	20.0	0.9	20.1	0.9	18.5	0.9	19.6	0.6	20.1	0.7	19.3	0.7	0.8	0.6
Missouri	10.5	0.7	12.6	0.8	13.2	0.8	12.1	0.5	11.6	0.6	12.9	0.6	*-1.3	0.6
	19.6	0.9	19.5	0.9	13.6	0.8	17.6	0.6	19.5	0.7	16.6	0.7	*3.0	0.6
	9.0	0.7	10.8	0.7	11.4	0.7	10.4	0.5	9.9	0.5	11.1	0.6	*-1.2	0.5
New Hampshire	21.2	0.9	17.5	0.9	15.6	0.9	18.1	0.6	19.3	0.7	16.6	0.7	*2.8	0.6
	11.3	0.8	11.8	0.8	9.5	0.8	10.9	0.6	11.5	0.7	10.7	0.6	0.9	0.6
New Jersey	16.4	0.6	16.5	0.6	16.7	0.6	16.5	0.4	16.5	0.5	16.6	0.5	-0.1	0.4
	21.1	0.9	22.6	0.9	22.3	0.9	22.0	0.6	21.9	0.7	22.5	0.7	-0.6	0.7
	17.3	0.4	17.5	0.4	17.0	0.4	17.2	0.3	17.4	0.3	17.3	0.3	0.1	0.2
North Carolina	15.0	0.6	15.5	0.6	16.0	0.6	15.5	0.4	15.2	0.5	15.8	0.5	-0.5	0.4
	14.2	0.8	15.2	0.8	9.8	0.7	13.1	0.5	14.7	0.7	12.5	0.6	*2.2	0.6
	10.4	0.4	11.5	0.5	11.5	0.4	11.1	0.3	11.0	0.4	11.5	0.4	*-0.5	0.3
Oklahoma	18.3	0.9	17.8	0.8	17.0	0.8	17.7	0.6	18.1	0.7	17.4	0.6	0.7	0.6
	14.3	0.8	13.3	0.8	15.3	0.9	14.3	0.6	13.8	0.7	14.3	0.7	-0.5	0.7
	10.5	0.4	10.1	0.4	9.5	0.4	10.0	0.3	10.3	0.3	9.8	0.3	*0.5	0.3
Rhode Island	10.0 15.4	0.8	10.2 16.8	0.8	9.9 17.1	0.8	10.0 16.4	0.5 0.6	10.1 16.1	0.6	10.1 17.0	0.6	-0.8	0.6 0.7
South DakotaTennesseeTexas	14.3	0.8	11.8	0.7	9.5	0.7	11.9	0.5	13.1	0.6	10.7	0.6	*2.4	0.5
	13.0	0.8	13.6	0.8	15.2	0.8	13.9	0.5	13.3	0.6	14.4	0.6	*–1.1	0.5
	24.5	0.5	24.5	0.5	24.3	0.5	24.4	0.3	24.5	0.4	24.4	0.4	0.1	0.4
Utah Vermont Virginia	13.9	0.7	13.4	0.7	12.0	0.7	13.1	0.5	13.7	0.6	12.7	0.6	*1.0	0.5
	9.9	0.8	9.5	0.8	11.1	0.8	10.1	0.5	9.6	0.6	10.3	0.6	-0.7	0.5
	14.1	0.8	12.6	0.7	12.5	0.7	13.1	0.5	13.4	0.6	12.6	0.6	0.8	0.5
Washington	12.3	0.8	11.4	0.8	13.5	0.8	12.4	0.5	11.8	0.6	12.4	0.6	-0.6	0.6
	17.2	0.8	17.2	0.8	14.9	0.8	16.5	0.6	17.2	0.7	16.1	0.6	*1.2	0.6
	11.8	0.7	8.0	0.6	8.4	0.6	9.4	0.4	9.9	0.5	8.2	0.5	*1.7	0.5
	16.9	0.9	15.5	0.8	13.5	0.8	15.3	0.6	16.2	0.7	14.5	0.6	*1.7	0.6

⁻Represents zero. *Statistically significant at the 90-percent confidence level. Source: U.S. Census Bureau, Current Population Surveys, March 1997, 1998, and 1999.



The Census Bureau employs quality control procedures throughout the production process—including the overall design of surveys, the wording of questions, review of the work of interviewers and coders, and statistical review of reports.

The Current Population Survey employs ratio estimation, whereby sample estimates are adjusted to independent estimates of the national population by age, race, sex, and Hispanic origin. This weighting partially corrects for bias due to undercoverage, but how it affects different variables in the survey is not precisely known. Moreover, biases may also be present when people who are missed in the survey differ from those interviewed in ways other than the categories used in weighting (age, race, sex, and Hispanic origin). All of these considerations affect comparisons across different surveys or data sources.

For further information on statistical standards and the computation and use of standard errors, contact John Finamore of the Demographic Statistical Methods Division on the Internet at dsmd_s&a@ccmail.census.gov.

Contact:

Jennifer A. Campbell 301-457-3242